# Free Trade, Fair Trade, Safe Trade and now ... Fast Trade!

#### **Bob Griffin**



# The 20<sup>th</sup> Century

- WWI
- Great Depression
- WWII
- Bretton Woods (1944)
  - General Agreements on Tariffs and Trade (GATT)
  - International Monetary Fund
  - World Bank
  - International Trade Organization
- International Plant Protection Convention (1952)
- WTO-SPS Agreement (1994)

## **Rounds of GATT Trade Negotiation**

- Rounds 1-6 (1949-1967) focused on reducing and removing tariffs (free trade)
- Round 7 (1973-79; Tokyo) aimed at disciplining technical barriers to trade (fair trade)
- Round 8 (1986-94; Uruguay) establish the WTO, create binding dispute settlement, and discipline sanitary and phytosanitary measures (safe trade)
- WTO (2001 present; Doha) reduce bureaucratic barriers to trade (fast trade)

# **Trade Facilitation Agreement (TFA)**

- Only product of the Doha Development Round of WTO Trade Negotiations
- Completed in 2013
- Came into force for all WTO Members in February, 2017

"Expediting the movement, release and clearance of goods, including goods in transit"

#### **Relationship to the SPS Agreement**

- Nothing in the TFA diminishes the rights and obligations of WTO members under the SPS.
- Most provisions of the TFA go beyond the SPS and are identified as "SPS plus"
- Many intersections in transparency requirements
- Provisions for expediting the clearance of perishables default to SPS requirements



## **Structure of the TFA**



Article 1 Publication & Availability of Information



Article 5 Measures to Enhance Impartiality, Non-Discrimination & Transparency



Article 2 Comment and Consultations



Article 6 **Disciplines on Fees** and Charges



Article 9 Movement under Customs Control



Article 10 Import, Export &Transit Formalities



Article 3 Advance Rulings



Article 4 Procedures for Appeal or Review



Article 7 Release and Clearance of Goods



Article 8 Border Agency Cooperation



Article 11 Freedom of transit



Article 12 Customs Cooperation

## **Article 7: Release and Clearance**

#### 1. Pre-arrival

- Submit import documentation in advance
- Electronic format and processing

#### 4. Risk Management

- Adopt risk-based systems
- Concentrate on high-risk consignments

#### **Article 8: Border Agency Cooperation**

- Authorities and agencies responsible for border controls must cooperate/coordinate
- Alignment of working days/hours
- Alignment of procedures
- Common facilities
- Joint controls
- One-stop border control

# **Article 10: Single Window**

- Single entry point for import/export documentation
- No duplication requirements
- Details must be notified
- Use "information technology"

## What is a single window?

"A facility that allows parties involved in trade and transport to lodge standardized information and documents with a single entry point to fulfill all import, export, and transit-related regulatory requirements. If information is electronic then individual data elements should only be submitted once."



## **Article 12: Customs Cooperation**

- Customs is responsible for:
  - Transparency
  - Confidentiality
  - Reducing costs and administrative burden
  - System security
- Customs responsibilities under TFA do not apply to bilateral and regional agreements

## Links to Risk-Based Sampling!!!

- Art 7.1.1: "...shall adopt or maintain procedures... expediting the release of goods..."
- Art 7.4.3: "...shall...expedite the release of low risk shipments ... select, on a random basis, consignments for such controls as part of its risk management."
- Art 7.5.2: "...post-clearance audit in a risk-based manner..."
- Art 7.4.4: "...shall...use information technology to support the single window."

## **US Executive Order 13659**

"Streamlining the Export-Import Processes for America's Business"

- Established 2014 by the Obama Administration
- "lead by example"
- Define standard data elements
- Establish Border Interagency Executive Council
- Support Automated Commercial Environment (ACE) and International Trade Data System (ITDS)

# **U.S. implementation of TFA**

- Automated Commercial Environment (ACE)
  - allow trade participants to access and mange their trade information through reports
  - expedite legitimate trade by providing CBP with the information needed to efficiently process imports and exports
  - improve communication, collaboration, and compliance efforts
  - facilitate efficient collection, processing, and analysis of commercial import and export data
  - provide an information sharing platform for trade data
- International Trade Data System (ITDS) assists agencies in the identification, documentation, and execution of ACE.
- Partner Government Agencies (PGA) create digital "message sets" for requirements in ITDS.

## Three take-home messages on TFA



TFA is an obligation for all WTO members and mirrors US Executive Order 13659



**Customs** is responsible for the single window



The single window is designed for fully electronic clearances

### What it means...

- Current and future clearance designs must be created with Customs.
- Current and future designs must be digital.
- Private sector and Customs will determine the speed of adoption and degree to which NPPO support is required for system operation.

We have entered the era of fast trade; we cannot go back and are unlikely to go slowly!

## Think about it...

- The world's largest retailer has no stores...(Amazon)
- The world's largest taxi company has no cars...(Uber)
- The world's largest encyclopedia publishes no books... (Wikipedia)
- The world's largest accommodation provider has no hotels...(Airbnb)
- The world's most popular media provider creates no content...(Facebook)

The common background for all of these enormous global shifts is... **software** 

### **Metaphor for a mindset**





Organization Information Communication Visualization Harmonization Speed



Affordability Feasibility Usability Ubiquity Connect-ability Convenience

