Risk Based Sampling

NAPPO Symposium – June 2017 – Baltimore

C. Devorshak

RBS Steering Committee Co-Chair



NAPPO Steering Committee Members

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It takes a village....(2 years and lots of details!)

Logistics Team: Melonie Torillo, Patty Murray, Pati Abad, Melody Maxwell, Joshua Robinson, Tracy Ayer, Don Seaver, Jean Davis, Steve Hadsell, John Ashby, Sofia Baez, Stephanie Bloem, Alonso Suazo, Rob Ahern (IICA)...

Who attended?

- 123 total participants (48 from APHIS)
- 27 countries represented
- 4 USG Agencies (ORACBA; CBP; FDA; APHIS-PPQ, IS, LPA)
- 5 International Organizations (IPPC; EPPO; APPPC; IICA, NAPPO)
- 5 Industry organizations
- 4 Universities
 - UC-Davis;
 - Colegio de Postgraduados;
 - Univ. of Melborne;
 - NCSU



Objective of the Symposium



- promote harmonization
- common understanding
- shared experiences
- ...for the implementation of International Standards for Phytosanitary Measures (ISPM)
- Nos. 23 (Guidelines for Inspection) and
- 31 (Methodologies for sampling of consignments).



Why was the Symposium important?

- Inspection most commonly used phytosanitary measure.
- Many inspection designs are inconsistent with principles of safe trade.
- Conceptual background for inspection not well-understood.
- Information provided by inspection is often not as useful for risk management as it could be.
- Role of inspection in targeting requires development.
- Inspection designs strongly impact resource management.
- Two ISPMs require support to be properly implemented.





What is inspection?



"Official visual examination of plants, plant products or other regulated articles to determine if pests are present and/or to determine compliance with phytosanitary regulations."

according to ISPM No. 5



Objectives of Inspection (ISPM 23)

- Detect pests that are present
- Verify effectiveness of measures
- Confirm compliance with regulations
- Detect organisms for which risk has not yet been determined
- Provide information for improved inspection programs





What is RBS?



Risk Based Sampling is using statistical designs for inspection so that we are consistently detecting a defined level of infestation/contamination with a particular, known level of confidence.



Important concepts

Inspection is **sampling**—involves statistical characteristics of sampling,

- tolerance and
- confidence

Inspection is

- based on a form of acceptance sampling (looking for a defect by sampling without replacement)
- which implies a threshold and limits of confidence





Sampling design How much to sample

Percentage sampling

- Fixed sample size
- Risk is only constant when lot size is constant
- Not technically defendable

Risk-based sampling

- Fixed risk
- Sample size varies with lot size

Technically
defendable





Probability of Detection

(based on infestation rate of 1/10)



Sample Sizes

based on detecting 3% infestation with 95% confidence



JSD

Sampling variables





- A **fixed sampling rate** results in variable risk as a function of variable lot size.
- A fixed risk level (infestation) results in a variable sample rate as a function of lot size.
- A fixed lot size allows both the sampling rate and the risk to be stabilized at a specific level.



International Symposium for RISK-BASED SAMPLING

Perspectives on inspection

- Inspector...
- Importer and exporter...
- National Plant Protection Organization...
- Customs...
- International Plant Protection Convention...
- World Trade Organization...
- Stakeholders, fee providers, and the general public



USDA





Symposium: 7 session themes

- The global and historical context
- NPPO and RPPO experiences
- Industry experiences and perspectives
- Other government agency experiences and perspectives
- Insights from research and academia
- Analytical tools and methods
- Outreach and In-reach strategies and experiences



LEADERS...

- IPPC Secretary Xia confirmed importance of topic suggesting that follow-up symposia were needed and supported by IPPC.
- PPQ-DA El-Lissy noted adamant support for RBS and PPQ was committed to systematic implementation
- Director General de Sanidad Vegetal Trujillo noted importance for countries to have a common understanding of concepts and ideas for implementation





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NPPOs...

- Mark Powell (ORACBA) cautioned about careful designs based on clear objectives.
- EPPO and APPPC noted growing acceptance and implementation in other regions.
- Australia and New Zealand reflected positively on their extensive experience in implementation.
- Mexico noted their development of manuals
- US discussed experience with Plant Inspection Stations





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Risk-Based Sampling



- Directing inspections away from lower risk items toward higher risk items
 - Ratings-based
 - Rate country-commodity combinations by risk
 - Implement after rating phase, then monitor
 - PPQ experience (NARP, Cut flowers)
 - Continual sampling
 - Dynamic states based on ongoing inspections
 - Immediate implementation
 - Australian approach (e.g., apricots, coir, dates)



Government Organizations...

- The PREDICT system used by FDA was shared as a model for RBS collaboration with CBP.
- CBP has broadly implemented Compliance-based Sampling using the same concepts
- Pest risk should be seen as one aspect to be integrated into this design. CBP strongly encourages this development.
- Any future inspection designs must consider the WTO-Trade Facilitation Agreement and Single Window System





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Industry...

- Industry was clearly aware and interested, some actively producing their own designs.
- The US experience with NARP provides a useful foundation for expansion.



Researchers...

- Research has provided useful guidance for optimal designs and methods.
- Research has demonstrated the effectiveness of
 - enforcement leverage from RBS
 - "carrots and sticks".
- Data challenges are widespread and numerous.
- Many different designs can be legitimate and defendable.





On communication and outreach...

- Well-designed communication strategies are essential.
- Cognitive mapping may be a good tool for better understanding implementation challenges.
- Hands-on training is a helpful tool





International Symposium for RISK-BASED SAMPLING **United States Department of Agriculture**

USDA

Real-time FCM model



FROM: McRoberts and Figuera – RBS Symposium



Deliverables of Symposium

- NAPPO producing Proceedings as a record of the meeting. IICA will translate into Spanish.
- NAPPO is leading international collaboration on a manual for the IPPC.
- Check NAPPO website for updates



RBS Advantages

- More efficient inspections program
 - Less resources on lower risk items
 - More resources on higher risk items
 - Savings could be directed into greater intensity
- Incentives for industry to be cleaner
- Feedback between inspection and targeting
 - Places inspection in a better context
 - Lets inspectors see impacts on programs
- Technically defendable



Einstein discovers that time is actually money

USDA

dank u Tack ju faleminderit Asante 谢谢 Tak mulţumesc kiitos Gracias Terima kasih Aliquam Sa ^{ci} Dankie Obrigado cöszönöm grazie Merci ありがとう köszönöm Aliquam Go raibh maith agat děkuii Thank you mag