NAPPO Regional Standards for Phytosanitary Measures (RSPM)

RSPM 12
Guidelines for Petition for First Release of Non-indigenous Entomophagous Biological Control Agents

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Review

NAPPO Standards for Phytosanitary Measures are subject to periodic review and amendment. The next review for this Standard is 2019. This standard was last reviewed in 2015. A review of any NAPPO Standard may be initiated at any time upon the request of a NAPPO member country.

Approval

This Standard was approved on October 15, 2000, and updated on March 20, 2006 and October 20, 2008. The current revision was approved by the North American Plant Protection Organization (NAPPO) Executive Committee on August 3, 2015 and is effective from this date.

Approved by:

[Signatures]

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Implementation

No implementation plans are required for this standard.

Amendment Record

Amendments to this Standard will be dated and filed with the NAPPO Secretariat.

Distribution

This standard is distributed by the NAPPO Secretariat, to the Industry Advisory Group and Sustaining Associate Members, the International Plant Protection Convention (IPPC) Secretariat, and to other Regional Plant Protection Organizations (RPPOs).
Introduction

Scope

These guidelines are intended to assist in drafting a petition for release of non-indigenous entomophagous biological control agents of insect pests. A standardized petition will also assist the reviewers and regulators in assessing the risk of non-indigenous introductions intended for biological control of insect pests. These guidelines could be used for biological control agents for other target pests (e.g. mites, nematodes, s and molluscs) at the discretion of the NPPO. The information presented in the petition informs the NPPO in its decision whether to permit release of the agent. For example, a lack of information in the sections on taxonomy of the agent, host range, or other sections may not be sufficient to support a decision to permit release. A petition may not be necessary to import biological control agents into a containment facility for the purposes of research.

References


ISPM 5. (Updated annually). Glossary of phytosanitary terms. Rome, IPPC, FAO.


RSPM 5. (Updated annually). NAPPO glossary of phytosanitary terms. Ottawa, NAPPO.


RSPM 40. 2014. Principles of pest risk management for the import of commodities. Ottawa, NAPPO.


Definitions, Abbreviations and Acronyms

Definitions of phytosanitary terms used in the present standard can be found in NAPPO RSPM 5 and in ISPM 5.

Background

All biological control programs involving the release of non-native species must consider the ecological ramifications associated with this strategy, particularly because the release of a living, self-propagating organism can be a permanent, non-reversible action (e.g. the intent of classical biological control). Protection of the environment is a priority of the governments of NAPPO member countries, and thus there is regulatory oversight for the implementation of biological control. When requesting authority to release arthropod agents for control of pest arthropods, scientifically-based consideration of the potential economic and environmental risks must be demonstrated by those requesting the release. All test results obtained during a biocontrol program, together with other relevant information on the ecology and biology of a candidate agent, must be presented in a petition submitted to the national regulatory authority. Guidance and reference material for conducting the necessary studies and preparing the information required can be found in numerous references, for example, Babendreier et al. (2005), Barratt et al. (2010), Bennett (1990), Bigler et al. (2006), Bloem and Bloem (2012), Charudattan and Browning (1992), DeClerck-Floate et al. (2006), De Clercq et al. (2011), Ehlers (2010), Follett and Duan (2000), Hoelmer and Kirk (2005), Hokkanenn and Lynch (1995), Huber (1998), ISPM 3: 2005, ISPM 7:2011, Kauffman and Nechols (1992), Kidd and Jervis (1996), Leppla et al. (1995), Mackauer et al. (1990), Mason et al. (2005), National Research Council (1996), Noyes (1994), RSPM 7: 2015, RSPM 40 (2014), U.S. Congress, Office of Technology Assessment (1993, 1995), Van Driesche and Bellows (1993), Van Driesche and Reardon (2004), van Klinken (2000), van Lenteren et al. (2003, 2006), Waage (1990), Wajnberg et al. (2000), and Withers et al. (1999).
Outline of Requirements

Information is requested on the proposed action: aspects of the biology, regulatory status, distribution and impact (positive and negative) of the target pest; biology, source, known host organism, related species in the proposed area of introduction, and quarantine procedures for the biological control agent; expected impacts (positive and negative) after release; and key published and unpublished scientific records of both the intended target and the organism to be released.

General Requirements

Each petition should be preceded by a title page, a table of contents and a summary or abstract (see Appendix 1 for template). A petition to request the first release of non-indigenous entomophagous biological control agents in NAPPO member countries should include, as known or available using reasonable efforts or means, the following information:

Summary or Abstract

1. Proposed Action

1.1 Purpose of the release (reflects the title of the petition and provides more detail of what is expected).
1.2 Need for the release (explains why the agent is being introduced).
1.3 Reasons for choice of the entomophagous biological control agent.
1.4 Specific location of rearing/containment facility and name(s) of qualified personnel operating the facility.
1.5 Timing of the release (approximate date of release), as well as factors that affect the timing of release (e.g. life stage of target pest or of biological agent to be released, season, agricultural practices, weather).
1.6 Location of planned first release (e.g., province/state and region).
1.7 Methods to be used after agent importation (e.g., rearing, multiplication, release).
1.8 Methods to be used for disposing of any host material, pathogens, parasites, parasitoids, and hyperparasitoids accompanying an import.
1.9 Agencies or individuals that will be involved in the release and monitoring.

2. Target Pest Information

2.1 Taxonomy: scientific name, full classification, synonymy, common names (if any), and sufficient characterization to allow unambiguous recognition.
2.2 Economic impact and benefits (if any) of the target pest.
2.3 Biology and reproductive potential of the target pest.
2.4 Global distribution of the target pest.
2.5 Economically, ecologically important (e.g., keystone, endangered) species in North America (introduced and native) that are phylogenetically related or occur in the same habitat as the target pest.
2.6 Regulatory or pest status of the target pest in state, provincial or federal law.
2.7 Knowledge of status of other biological control agents (indigenous and introduced) that attack the target pest.
2.8 Life stage(s) of target pest that are vulnerable to the biological control agent.

3. Biological Control Agent Information

3.1 Taxonomy: scientific name (order, family, genus, species, scientific authority), synonymy, common names and name of the taxonomic specialist confirming the identification of the biological control agent.
3.2 Methods used to identify the biological control agent (e.g., morphological, molecular).
3.3 Location of reference specimens (national collection).
3.4 Natural geographic range, other areas where introduced, and expected attainable range in North America (also habitat preference and climatic requirements of the biological control agent).
3.5 Source of the biological control agent (laboratory/rearing facility/containment facility, original collection locality, name of collector, and name of identifier).
3.6 Host/biological control agent interactions (e.g., predator, parasitoid, pathogen, parasite, competitor, and antagonist).
3.7 Biology and reproductive potential (including dispersal capability and damage inflicted on target pest).
3.8 Known host range based on published scientific literature, host data from museum specimens, and unpublished records.
3.9 History of past use of the biological control agent.
3.10 Pathogens, parasites, parasitoids, and hyperparasitoids (order, family, genus, species, scientific authority) of the agent and how they will be eliminated from the imported culture of the agent.
3.11 Procedures stating how the biological control agent will be handled in containment (e.g., scaling up for release of a pure culture of the agent).
3.12 Closely related genera, sibling species, cryptic species and ecologically similar species of the biological control agent in North America, when they occur.

4. Host-Specificity Testing

4.1 Selection of non-target test arthropods: typically, species, genera and other taxonomically closely-related arthropods and arthropods recorded as hosts in the literature, on museum labels or in other unpublished collection records, agriculture pest reports, etc.; hosts of close relatives (i.e. in the same genus) of the candidate agent; unrelated arthropods having physical and ecological similarities to the pest, rare and endangered species (or their surrogates), beneficial species that may be encountered, species of cultural or indigenous significance, and economically important arthropods.
4.2 Laboratory tests (replicated no-choice and choice feeding tests, oviposition tests, development tests), including information on offspring survival, sex ratio, and fecundity. Positive controls must be included.
4.3 Information on the biological control agent from the area of origin based on field surveys or experimental field manipulation as feasible.

5. Environmental and Economic Impacts of the Proposed Release
5.1 Known impact of the biological control agent on humans and other vertebrates.
5.2 Expected benefits of releasing this biological control agent (e.g., pesticide use, physical controls, no control, benefit-cost (see RSPM 40: 2014 for guidelines on cost-benefit analysis of management measures).
5.3 Direct impact of the biological control agent on target pest and non-target species.
5.4 Indirect impact (e.g., potential effects on organisms that depend on the target pest and non-target species, including potential competition with resident biological control agents and other natural enemies)
5.5 Possible direct or indirect impact on threatened and endangered species in North America.
5.6 Impact of the biological control agent on physical environment (e.g. water, soil and air).
5.7 Proposed contingency plan to mitigate undesired environmental impacts.

6. Post-Release Monitoring

A post-release monitoring plan should be included in the submission. Comparing predicted and observed behaviour and performance of biological control agents is necessary to validate and improve regulatory systems. Post-release monitoring of released agents can inform the development and screening of additional biological control agents that are being considered for release. For example, additional screening or releases of new agents may be suspended or modified if a released agent proves to be ineffective, when control/suppression is achieved, or if unintended impacts are observed. In the same way, well documented lack of impacts on non-target species provides important validation of pre-release screening and selection methodologies. Therefore, to assist in assessing program impacts, information is requested on plans for post-release monitoring.

In designing monitoring plans please note that pre-release baseline measurements of target pests and non-target species provide for better monitoring data and documentation of effects. Also, some effects may take years or decades to manifest while others may not be long lasting.

The key elements to monitor are:

6.1 Biological control agent establishment and spread.
6.2 Biological control agent and target pest densities and distribution over time.
6.3 Impact on selected non-target species for which potential impacts are identified (e.g., threatened or endangered species and taxonomically related or beneficial species). Data collected should include biological control agent host preference and development, and changes in growth, survival and reproduction of target pest and selected non-target species.

Researchers and practitioners should notify the National Plant Protection Organization (NPPO) and publish details on the economic and environmental impacts of programs, as soon as practical after release of the biological control agent.
7. **Pre-Release Compliance**

7.1 Reference specimens (10 or more) must be deposited in the National Collection of the permitting country in advance of approval for release. The specimens should be of good condition for DNA extraction and with clear labels, indicating collection locality, latitude and longitude, date of collection, name of collector and any other pertinent information.

A letter explaining that the specimens are biological control agents and are being donated to the National Collection as part of the conditions under which release will be granted should accompany the specimens when they are submitted. A copy of the letter should be included in the submission to the permitting NPPO.

7.2 Information on the planned location and timing of the first release(s) should be included in the submission. Note: a letter confirming the release date and location should be provided to the NPPO within 3 months after release.
This appendix was adopted by the NAPPO Executive Committee on [Month day 201-]. The appendix is for reference purposes only and is not a prescriptive part of the standard.

Appendix 1

Title (e.g., ‘Petition to introduce as a Biological Control Agent for/ in....’ or ‘Host Arthropod Test List for....’)

Date:

Applicant: Name(s)
Applicant’s Organization
Address

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8. **Acknowledgements**